



School Board of Clay County

Teacher Inservice Center, 2233 Village Square Parkway, Fleming Island FL

July 29, 2025 - School Board Special Meeting (Public Hearing on the 2025-2026 Tentative Budget)

Date: Jul 29 2025 (5:05 p.m.)

Invocation (Michele Hanson)

Call to Order (Present: Erin Skipper, District 1; Robert Alvero, District 2; Beth Clark, District 3, Michele Hanson, District 4; Ashley Gilhousen, District 5; and Superintendent David S. Broskie)

Agenda Items

1. Approval for the Purchase of I-Ready Mathematics K-5 and Ellevation Platform for the 2025-2026 School Year

[250167 Curriculum Associates.pdf](#)

[Executed 250167 Curriculum Associates.pdf](#)

Motion

Motion to Approve Purchase of I-Ready Mathematics K-5 and Ellevation Platform for the 2025-2026 School Year

Vote Results (*Approved*)

Motion: Michele Hanson

Second: Ashley Gilhousen

Ashley Gilhousen

- Aye

Beth Clark

- Aye

Michele Hanson

- Aye

Erin Skipper

- Aye

Robert Alvero

- Aye

2. Public Hearing to Approve as Advertised Modifications to the 2024-2025 Student Progression Plan

[Summary of Changes - 25-26 SPP.pdf](#)

[2025-26 SPP Draft for Approval.pdf](#)

[Legal Adv Notice of PH Modifications to 2024-2025 Student Progression Plan.pdf](#)

Minutes:

Chair Skipper opened the public hearing. With no one coming forward to speak to the item, the public hearing was closed.

Motion

Motion to Approve as Advertised Modifications to the 2024-2025 Student Progression Plan

Vote Results (*Approved*)

Motion: Beth Clark

Second: Robert Alvero

Ashley Gilhousen

- Aye

Beth Clark

- Aye

Michele Hanson	- Aye
Erin Skipper	- Aye
Robert Alvero	- Aye

3. Public Hearing to Approve as Advertised School Board Policies entitled Bylaws-Agendas; Parent Organizations; Booster Clubs and Other Outside Support Organizations; Parent and Family Involvement in the School Program; Use of District Facilities, Grounds & Equipment; Wellness; and Transportation;

[Legal Adv Notice of PH Adopt Bylaws and Policies and Rescind Bylaws and Policies \(2\).pdf](#)

[Proposed Policies 0165.1; 2111; 7510; 8510; 8600; 9210; 9211.pdf](#)

Minutes:

Chair Skipper opened the public hearing. With no one coming forward to speak to the item, the public hearing was closed.

Motion

Motion to Approve as Advertised School Board Policies entitled Bylaws-Agendas; Parent Organizations; Booster Clubs and Other Outside Support Organizations; Parent and Family Involvement in the School Program; Use of District Facilities, Grounds & Equipment; Wellness; and Transportation

Vote Results (Approved)

Motion: Michele Hanson

Second: Ashley Gilhousen

Ashley Gilhousen	- Aye
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Beth Clark	- Aye
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Michele Hanson	- Aye
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Erin Skipper	- Aye
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Robert Alvero	- Aye
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4. Public Hearing to Approve as Advertised Amendments to the 2025-2026 Student & Family Handbook and Code of Student Conduct

[2025-2026 Amendment to Student and Family Handbook and Code of Conduct Section 6.4.pdf](#)

[Legal Adv Notice of PH Student and Family Handbook and Code of Student Conduct.pdf](#)

Minutes:

Chair Skipper opened the public hearing. With no one coming forward to speak to the item, the public hearing was closed.

Motion

Motion to Approve as Advertised Amendments to the 2025-2026 Student & Family Handbook and Code of Student Conduct

Vote Results (Approved)

Motion: Ashley Gilhousen

Second: Beth Clark

Ashley Gilhousen	- Aye
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Beth Clark	- Aye
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Michele Hanson	- Aye
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Erin Skipper	- Aye
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Robert Alvero	- Aye
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5. Review the 2025-2026 Proposed Millage and Tentative Budget (All Funds)

Minutes:

Dawn Posey, Assistant Superintendent of Business Affairs, provided the attached visual presentation of the 2025-2026 tentative budget that included the proposed millages, rolled-back rate calculation, and proposed revenues and expenditures for all funds. The total millage to be levied is more than the rolled-back rate by 5.51% so the district is required to advertise a tax increase. The district's total tentative budget (all funds) for the fiscal year 2025-2026 is \$669,862,016. The final public hearing to adopt the final millage and budget for 2025-2026 will be held on September 11, 2025 at 5:05 p.m.

Current events with an immediate impact on the 2025-2026 budget were reviewed, including the FEFP third calculation being released two months late. The Base Student Allocation (BSA) increase is insufficient to cover inflation, new FRS rates, health costs, transportation costs, and electricity. The final FEFP disbursement reflected a \$647,000 shortfall in the final Florida Education Finance Program (FEFP) disbursement to Clay County District Schools.

Board member discussion included the requirement for funds to stay within their designated categories for expenditures and the restricted use of impact fees for new construction and payment of principal and interest on Certificates of Participation (COPS).

6. Public Hearing for Comments on the 2025-2026 Budget and Millages

Minutes:

Chair Skipper opened the public hearing. Public speakers addressing the budget:

- Dennis Metheny - thought property values would go up and millage go down; what's the difference between disadvantaged and disabilities

7. Adopt the 2025-2026 Tentative Budget (All Funds) and set the Public Hearing for the 2025-2026 Final Budget for Thursday, September 11, 2025 at 5:05 p.m.

Motion

Motion to Adopt the 2025-2026 Tentative Budget (All Funds) and set the Public Hearing for the 2025-2026 Final Budget for Thursday, September 11, 2025 at 5:05 p.m.

Vote Results (Approved)

Motion: Ashley Gilhousen

Second: Robert Alvero

Ashley Gilhousen	- Aye
Beth Clark	- Aye
Michele Hanson	- Aye
Erin Skipper	- Aye
Robert Alvero	- Aye

8. Adopt Resolution 26-01 Request for Adoption of the 2025-2026 CCDS Tentative Millages for Required Local Effort, Basic Discretionary, Capital Improvement, and Additional Voted Millage

[Resolution Number 26-01.pdf](#)

[Executed Resolution 26-01.pdf](#)

Motion

Motion to Adopt Resolution 26-01 Request for Adoption of the 2025-2026 CCDS Tentative Millages for Required Local Effort, Basic Discretionary, Capital Improvement, and Additional Voted Millage

Vote Results (Approved)

Motion: Michele Hanson

Second: Beth Clark

Ashley Gilhousen	- Aye
Beth Clark	- Aye
Michele Hanson	- Aye
Erin Skipper	- Aye
Robert Alvero	- Aye

9. Adopt Resolution 26-02 Request for the Adoption of the 2025-2026 CCDS Tentative Budget

[Resolution Number 26-02.pdf](#)

[Executed Resolution 26-02.pdf](#)

Motion

Motion to Adopt Resolution 26-02 Request for the Adoption of the 2025-2026 CCDS Tentative Budget

Vote Results (Approved)

Motion: Beth Clark	
Second: Ashley Gilhousen	
Ashley Gilhousen	- Aye
Beth Clark	- Aye
Michele Hanson	- Aye
Erin Skipper	- Aye
Robert Alvero	- Aye

10. Adopt Tentative 2025/2026 – 2029/2030 Educational Facilities Plan

[EFP 2025-2030 Tentative 7.22.25 Agenda Backup.pdf](#)

Minutes:

Paul Bement, Supervisor of Planning and Intergovernmental Relations, shared the attached visual presentation highlighting the following:

- Growth, Enrollment, and Student Data Trends
- Areas of Growth in Clay County
- Projected School Needs

Bryce Ellis, Assistant Superintendent of Operations, shared the attached presentation highlighting the following:

- Educational Facilities Plan
- Capital Revenue Sources
- Projected New Revenue
- Capital Outlay Expenditures
- Upcoming Planned Projects

Board member discussion included a parcel of land purchased by CCDS for a future school site (to be determined), expansion of lanes on FL-16, the inadequacy of impact fees to meet needs, certificates of occupancy, land conveyances from builders for school sites, the high cost of all projects, and the principals' input in the consideration of the Educational Facilities Plan.

Motion

Motion to Adopt the Tentative 2025/2026 - 2029/2030 Educational Facilities Plan

Vote Results (Approved)

Motion: Beth Clark	
Second: Robert Alvero	
Ashley Gilhousen	- Aye
Beth Clark	- Aye
Michele Hanson	- Aye
Erin Skipper	- Aye
Robert Alvero	- Aye

11. Global Settlement Agreement between The School Board of Clay County, Blackwater Construction Services LLC, and Gary Rodgers Plumbing Company, Inc.

[Global Release \(Blackwater and Gary Rodgers\).pdf](#)

[Executed Global Release \(Blackwater and Gary Rodgers\).pdf](#)

Motion

Motion to Approve Global Settlement Agreement between The School Board of Clay County, Blackwater Construction Services LLC, and Gary Rodgers Plumbing Company, Inc.

Vote Results (Approved)

Motion: Ashley Gilhousen	
Second: Robert Alvero	
Ashley Gilhousen	- Aye
Beth Clark	- Aye
Michele Hanson	- Aye

Erin Skipper
Robert Alvero

- Aye
- Aye

Presentations from the Audience (None)

Superintendent Comments (None)

School Board Attorney Comments (None)

School Board Comments (None)

Adjournment (6:20 p.m.)

Superintendent of Schools

School Board Chair