

# Clay County District Schools Police Department

### **Historical Summary & FACTS**

Safe Schools. Safe Communities.

August 29, 2023

## Agenda

- Provide historical context as to the use of SROs in CCDS
- Equip the Board with the background facts regarding the challenge MSDHSPSA (MSDA) presented to CCSB (2018) and Leadership
- Provide historical facts regarding the decision to create CCDSPD
- Fiscal Responsibility: Report CCDSPD Projected Budget vs Actual
- Benefits to CCDS for creating CCDSPD
- CCDSPD Crime vs. Discipline
- CCDS- EVERY vertical built on quality and credentialed expertise
- Common Public Misconceptions/Misinformation
- CCDSPD Future Staff Recommendation
- Comments/Questions





# Marjory Stoneman Douglas High School Public Safety Act

- The <u>Marjory Stoneman Douglas Act</u> became law in 2018 requiring all schools in Florida to have either an armed school resource officer or an armed guardian on school campuses from bell-to-bell every day that school is in session.
- MSDA changed everything!

# THE MSDA CHALLENGE (2018)

### **MSDA** forced the Superintendent and Board to:

- Develop a plan that would allow us to immediately comply with Marjory Stoneman Douglas the following school year.
  - CCDS was first to stand up a Guardian Program.
- While utilizing the guardian strategy year 1, develop a cost analysis and identify a fiscal strategy that would allow us to phase out the Guardian program and provide School Resource Officers in ALL CCDS public schools moving forward.
- Administration and Board's goal was to continue our partnerships with all participating agencies - CCSO, GCSPD, OPPD.



# **CCDS - SRO State of Readiness 2018**

### SCHOOL RESOURCE OFFICERS

- CCDS had interlocal agreements with Clay County Sheriff's Office, Green Cove Springs Police Department and the Town of Orange Park Police Department to provide an officer in our schools for the 180 school days.
- CCDS had CCSO SROs in the high schools and had just restored/ reinstated SROs in each of our junior high schools in 2018.
- CCDS <u>never</u> had SROs in our 27 elementary schools.

# **School Resource Officer History in Clay Schools**

Year	Model	Law Enforcement Agency	Avg Cost Per Officer
2007-2008	SROs in Junior & High Schools Only	Clay County Sheriff	\$50,000.00
2009-2018	SROs in High Schools Only	Clay County Sheriff	\$50,000.00 (2009-17) \$58,000.00 (17-18)
2018-2019	SROs in Junior & High Schools	Clay County Sheriff	\$101,000.00
Elementary Coverage			
2018-2019	Guardian Program in Elem.	CCDS Employees	1st Time Ever



# Why the Mill and CCDSPD was Pursued in 2018?



### Marjory Stoneman Douglas Act

- Required an armed guardian and/or School Resource Officer in every public school during instructional hours (bell-to-bell).
- Required public school districts to harden school facilities and secure school properties.

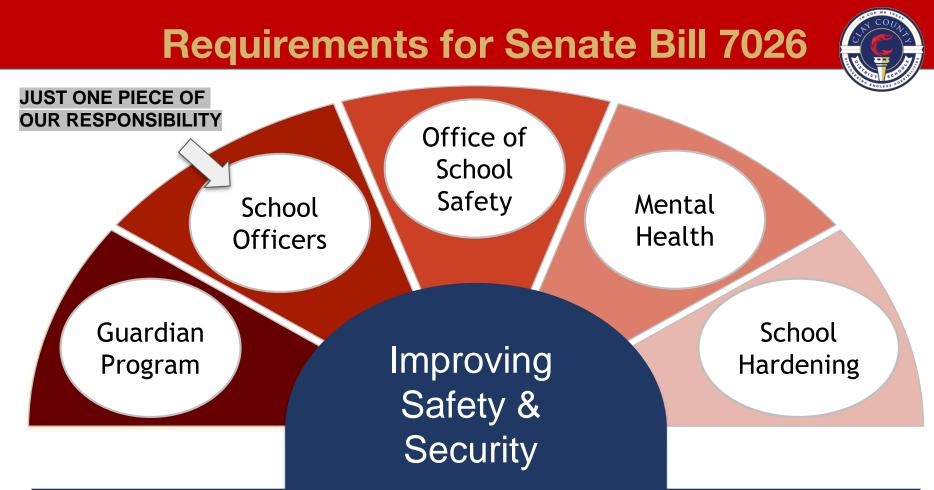
### Partial/Unfunded State Mandate

 Some Safety/Security Grant funds were provided; however, what was provided by the state in no way covered the cost required to comply with the state legislated mandate.

# **Ultimate Accountability for School Safety**



Who is ultimately?	CCSB Superintendent CCDSPD	External Agencies ccso/gcspd/oppd
Responsible for safety/security of Clay County students and staff?		×
Responsible for MSDA compliance?		×
Subject to legal liability?	10	
Subject to DOE imposed salary suspension?		×





# Safety & Security Projects 2019-2023

MIL Projects 2019 - 2023			
Safety and Security Mil Projects	# of Projects		
Front Entrance Security Enhancements	43		
Single Point of Entry	43		
Camera Systems/Surveillance - (Ongoing)	24		
Security Fencing (Partial - Ongoing)	43		
Intercom/PA System Replacements/ Emergency Communication	4		
Classroom Lockdown Devices	43		
School VHF Radios	43		
Impact Resistant Film (Partial/Ongoing)	43		
Access Controls (Front Offices)	43		
Security/Parking Lot Lighting Upgrades	5		
Security/Parking Lot Lighting Opgrades	5		
External Door Replacements	3		
	-		
Single Key Initiative	3		
Electrical/Fire System Panel Replacements	2		
Total # of Projects	342		

# **Referendum Renewal - 4 Year Summary**



	4 YEAR SUMMARY		
Estimated Revenue	\$67,000,000.00	%	Safety/Security
Safety/Security Hardening Projects	\$38,124,000.00	56.90%	
Police Department	\$18,600,000.00	27.76%	90.97%
School Safety Officer/Guardian Program	\$4,224,000.00	6.30%	
School Board Discretion / Operational	\$8,000,000.00	11.94%	



### MILL Renewal 2024 - 2027 Proposed Projects



Safety/Security Hardening YEAR 6 (24/25)			
Security Cameras (Ongoing)	\$500,000.00		
Security Fencing (Ongoing)	\$600,000.00		
Campus Lighting Upgrades	\$750,000.00		
Perimeter Door Access Control	\$1,000,000.00		
Window Replacement	\$1,200,000.00		
Single Key Initiative	\$1,500,000.00		
External Door Replacement	\$750,000.00		
Bus Cameras	\$50,000.00		
Signage (No Tresspassing, wayfinding, under surveillance, digital, etc.)	\$500,000.00		
Portable Reduction Conversion to Permanent	¢2 500 000 00		
Classrooms (Partial Funded) Year 6 Total	\$2,500,000.00 <b>\$9,350,000.00</b>		

Security Cameras (Ongoing)	\$500,000.00
Security Fencing (Ongoing)	\$600,000.00
Campus Lighting Upgrades	\$750,000.00
Perimeter Door Access Control	\$1,000,000.00
Window Replacement	\$1,200,000.00
Single Key Initiative	\$1,500,000.00
External Door Replacement	\$770,000.00
Bus Radios	\$754,000.00
Signage (No Tresspassing, wayfinding, under surveillance, digital, etc.)	\$500,000.00
Portable Reduction Conversion to Permanent	
Classrooms (Partial Funded)	\$2,500,000.00
Year 5 Total	\$10,074,000.00

Safety/Security Hardening YEAR 5 (23/24)

Estimated Revenue	\$16,500,000.00
Safety/Security Hardening Projects	\$9,350,000.00
Police Department	\$4,600,000.00
School Safety Officer/Guardian Program	\$1,056,000.00
School Board Discretion / Operational	\$2,000,000.00
BALANCE	-\$506,000.00

BALANCE	-\$1,630,000.00
School Board Discretion / Operational	\$2,000,000.00
School Safety Officer/Guardian Program	\$1,056,000.00
Police Department	\$4,500,000.00
Safety/Security Hardening Projects	\$10,074,000.00
Estimated Revenue	\$16,000,000.00

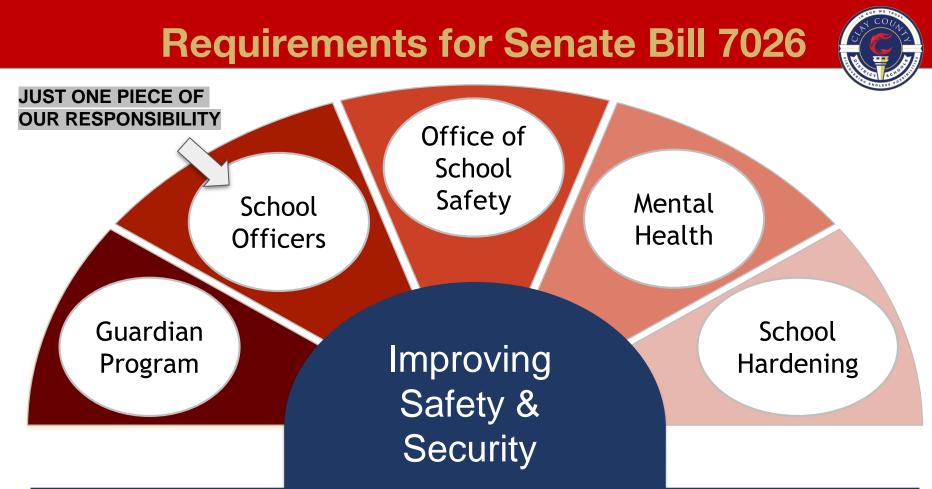


### MILL Renewal 2024 - 2027 Proposed Projects

8 (26/27)
\$500,000.00
\$600,000.00
\$750,000.00
\$1,000,000.00
\$1,200,000.00
\$1,500,000.00
\$750,000.00
\$50,000.00
\$500,000.00
\$9,350,000.00
\$17,500,000.00
\$9,350,000.00
\$4,800,000.00
\$1,056,000.00
\$2,000,000.00
\$294,000.00

Safety/Security Hardening YEAR 7 (25/26)			
Security Cameras (Ongoing)	\$500,000.00		
Security Fencing (Ongoing)	\$600,000.00		
Campus Lighting Upgrades	\$750,000.00		
Perimeter Door Access Control	\$1,000,000.00		
Window Replacement	\$1,200,000.00		
Single Key Initiative	\$1,500,000.00		
External Door Replacement	\$750,000.00		
Bus Cameras	\$50,000.00		
Signage (No Tresspassing, wayfinding, under surveillance, digital, etc.)	\$500,000.00		
Portable Reduction Conversion to Permanent Classrooms (Partial Funded)	\$2,500,000.00		
Year 7 Total	\$9,350,000.00		

Estimated Revenue	\$17,000,000.00
Safety/Security Hardening Projects	\$9,350,000.00
Police Department	\$4,700,000.00
School Safety Officer/Guardian Program	\$1,056,000.00
School Board Discretion / Operational	\$2,000,000.00
BALANCE	-\$106,000.00



# CCDS - SRO Readiness (2018) -The Challenge

### <u>COST</u>

- Underfunded Mandate with responsibility to comply by opening of next school year.
- Received quotes for services from CCSO, GCSPD, and OPPD to include coverage for all schools elementary, junior high and high schools.

### **OPTIONS**

- At the direction of the School Board, 5 options were developed by a team of law enforcement experts.
  - GOAL continue partnerships with all 3 interlocal agencies!
    - CCSO in junior/senior high schools,
    - GCSPD in respective jurisdiction,
    - OPPD in respective jurisdiction, and
    - CCDS would stand up a department for elementary schools.

# The 2018 Leadership Challenge...

#### Joint BOCC/SBCC Meeting to Discuss SRO Funding Options - April 18, 2018



https://youtu.be/rbP3\_bFzms

# LEGAL RESPONSIBILITY







*"In your reading of the bill, who is legally responsible for paying for school safety?" "I think it would be the School Board." "It's very clear in Florida Statute?" "Yes."* 

"The BOCC is not responsible for the school board function and this is clearly a school board function"

# **COVERAGE CONCERN**

#### **MSDA Requires Bell-to-Bell**

- Time Stamp: 26:10 - 27:20

"If there is a violent crime across the street from the school, what is the scope of their responsibility going to be? Each school resource officer? If they're obviously gonna go chase down somebody, do we have somebody else that's gonna be able to be plugged in right away?"



" So, if we have a supervisor who's monitoring the activities of their deputies, and they hear a deputy leave a school, then that supervisor knows, 'I have to plug that hole.' Because at the end of the day, the law enforcement officer is still a law enforcement officer. They can't turn their back to crime just because it happens off the school property..."

"If they are on school property and a violent crime happens somewhere and it is in close proximity...we would be opening ourselves up as an agency if our employees turn their backs to that and said, "Nope I'm only focusing on what is happening on the school property...not what's happening on the roadways outside of the school property".



# The 2018 Leadership Challenge...

### CCSO - Leadership

- Due to variables beyond the Board and leadership team's control, agreement with CCSO couldn't be reached. The former sheriff's quote was approximately 2x the avg cost per SRO compared to 15 surrounding counties.
- At the time, CCDS didn't have available revenue or a Safety/Security MILL.
  - Cost prohibitive
  - Fiscally irresponsible for CCSB to agree to the "all schools or nothing" approach at the proposed cost
  - Despite documented efforts from former superintendent, senior leadership team, Board Chair and other Board members reaching out to the former sheriff with creative solutions to keep CCSO in our schools; former sheriff refused to partner with us, GCSPD and OPPD.

# (2018) Cost per Officer by the Numbers

COUNTY/AGENCY	Approx. Cost to School District per Officer	NOTES
Okeechobee	\$ 40,000.00	District pays 50% of avg salary
Seminole	\$ 47,550.00	District pays 50% of personnel costs
Lee	\$ 50,000.00	District pays 50% up to \$50K per officer
Putnam	\$ 57,750.00	13 Officers
Flagler	\$ 58,000.00	District pays 50%
Duval	\$ 67,000.00	District pays 100%
Clay/Green Cove Springs	\$ 67,267.00	District pays for 2 officers
Clay/Orange Park	\$ 67,267.00	District pays for 3 officers
St Johns	\$ 67,741.94	District pays \$2.1M for 31 officers
Lake	\$ 88,000.00	
<b>Clay County Sheriff's Office</b>	\$ 101,000.00	District pays 100% JR/SENIOR HIGH SCHOOL ONLY



### **LEADERSHIP MATTERS**





Elvis Guzman Police Chief Green Cove Springs PD



Gary Goble Police Chief Orange Park PD



### **CCSB Moved Forward**

- Created a qualified/credentialed team with law enforcement expertise to create the 5 options to be considered.
- Projected budgets were provided for each option.
- CCSB held workshop and discussed in detail.
- CCSB officially took action at Board meeting and directed administration to execute Option B.
- The team went to work to ensure CCDS would be in compliance with MSDA and our students and staff protected in the most fiscally responsible manner.

# ESTABLISHED PD LEADERSHIP/CONSULTANT TEAM















OPTION	PARTICIPATION	OUTCOME	YEAR 1 COST (estimated)	Year 1 Incl	udes:	YEAR 2 COST (estimated)	Year 2 Incl	udes:		
		Option would maintain and extend our current interfocal agreements with the City of Green Cove Springs Police Dept. (GCSPD) and the Town of Orange Park Police Department (QPPD). Existing intrafacative with both agendes supplies supplies and the supplication of the city County Sheriff's Office (CCSD) for Storevices. Interfaced agence September 30, 2019.		YEAR 1	L		YEAR	YEAR 2		
				Category	Total Cost	1	Category	Total Cost		
	School District of Clay County	- Continue the GCSPD SRD program in Charles E. Bennett Elementary and Green Cove Springs JH.		Personnel Cost - CCD5 LEA	\$295,721.40		Personnel Cost - CCDS LEA	\$295,721.40		
	City of Green Cove Springs Police Department Town of Grange Park Police Department			Current SSO Program	\$861,084.00					
	Clay County Sheriff's Office	- Continue the OPPD SRO program in Grove Park Elementary, Orange Park Elementary and Orange Park JH.		Expanded SSO Program (5)	\$144,013.00		Current SSO Program	\$861,084.00		
		- Continue the CCSO SRO program in Lake Asbury JH; Lakeside JH; Oakleaf JH; Wilkinson JH; Bannerman Learning; Clay High; Fleming Island High; Keystone Heights Jr-Sr; Middleburg High; Oakleaf High; Orange Park High and Rideeview High.	\$ 4,244,117.46	CCSO Interlocal	\$1,923,669.00	\$ 3,964,653.26	Expanded SSO Program (5)	\$144,013.00		
	~ ~ ~			GCSPD Interlocal	\$143,536.00		CCSO Interlocal	\$1,923,669.00		
(CORRENT)		Request the Clay County Sheriff allow the District to continue with the SSO (Guardian) Program. The program would expand to allow additional Relief Guardians. Result would be to continue our Guardians in the existing 24 elementary schools located within the unincorporated areas of the county currently covered by the SSO (Guardian)		OPPD Interlocal	\$210,801.00		GCSPD Interlocal	\$143,536.00		
	I I I I I I I I I I I I I I I I I I I	second second common consistences in the common y strategy within the unincorporated areas of the county currency covered by the 500 (outward) program.		Capital Cost	\$279,464.20	1	OPPD Interlocal	\$210,801.00		
		To maintain future flexibility, the District files the necessary paperwork with the Florida Department of Law Enforcement to create it's own law enforcement agency.		10% Incidental	\$385,828.86	1	10% Incidental	\$385,828.86		
		Once established as a law enforcement agency, the District would employ a Police Chief with minimal staff and maintain this status for future use if needed. The District would continue the SSO (Guardian) Program currently established in elementary schools.		Total Cost Year #1	\$4,244,117.46		Total Cost Year #2	\$3,964,653.26		
		Option would maintain and extend our current Interlocal agreements with the City of Green Cove Springs Police Dept. (GCSPD) and the Town of Orange		YEAR 1			YEAR			
	School District of Clay County	ophone would maintain any account of the control and the second and the control of the control o		Category	Total Cost		Category	Total Cost		
	City of Green Cove Springs Police Department Town of Orange Park Police Department	Sheriff's Office (CCSO) for SRO services. Current interlocal expires September 30, 2019.		Personnel Cost	\$2,941,448.60		Personnel Cost	\$2,941,448.60		
		- Continue the GCSPD SRO program in Charles E, Bennett Elementary and Green Cove Springs JH.		GCSPD Interlocal OPPD Interlocal	\$143,536.00 \$210,801.00		GCSPD Interlocal	\$143,536.00		
B			4 6 403 305 06	Capital Cost	\$1,888,353.80		OPPD Interlocal	\$210,801.00		
D		<ul> <li>Continue the OPPD SRO program in Grove Park Elementary, Orange Park Elementary and Orange Park JH.</li> </ul>	\$ 6,102,705.86	Annual Fuel Cost	\$100,000.00	\$ 4,214,352.06	Parried Cost	\$100,000.00		
		The District files the necessary paperwork with the Florida Department of Law Enforcement to create it's own law enforcement agency. The District would		Dispatch Interlocal	\$163,775.20		Dispatch Interlocal	\$163,775.20		
		employ SRO's and necessary Command Staff to deploy an SRO program in the remaining 36 District schools (includes Bannerman Learning Center). The		Training/Software	\$100,000.00		Training/Software	\$100,000.00		
		District would also continue the SSO (Guardian) Program. SSO's would be in a support role to the SRO's and be "safety" oriented.		10% Incidental	\$554,791.26		10% Incidental	\$554,791.26		
				Total Cost Year #1	\$6,102,705.86		Total Cost Year #2	\$4,214,352.06		
	School District of Clay County	Town of Orange Park Police Department (OPPO) expire June 30, 2019. Interlocal agreement with the Clay County Sheriff's Office (CCSO) for SRO services expires September 30, 2019. The District Would agreement with the Clay County Sheriff's Office (CCSO) for SRO services expires September 30, 2019. The District would all to the Clay County Sheriff's Office (CCSO) for SRO services expires September 30, 2019. The District would all to the Clay County Sheriff's Office (CCSO) for SRO services expires September 30, 2019. The District would all to the Clay County Sheriff's Office (CCSO) for SRO services expires September 30, 2019. The District would all to the Clay County Sheriff's Office (CCSO) for SRO services expires to the Clay County Sheriff's Office (CCSO) for SRO services expires to the Clay County Sheriff's Office (CCSO) for SRO services expires to the Clay County Sheriff's Office (CCSO) for SRO services expires to the Clay County Sheriff's Office (CCSO) for SRO services expires to the Clay County Sheriff's Office (CCSO) for SRO services expires to the Clay County Sheriff's Office (CCSO) for SRO services expires the SRO second be the SRO second be as support role to the SRO second be as the SRO second be in a support role to the SRO second be in a support role to the SRO second be in a support role to the SRO second be in a support role to the SRO second be in a support role to the SRO second be in a support role to the SRO second be in a support role to the SRO second be in a support role to the SRO second be in a support role to the SRO second be in a support role to the SRO second be as the SRO second be in a support role to the SRO second be as the SRO second be in a support role to the SRO second be in a support role to the SRO second be as the SRO second be as the SRO second be in a support role to the SRO second be as t		YEAR 1			YEAR	2		
				Category	Total Cost	) \$ 4,640,834.78	Category	Total Cost		
				Personnel Cost	\$3,642,525.40		Personnel Cost	\$3,642,525.40		
				Capital Cost	\$2,339,041.20					
C			\$ 6,979,875.98	Annual Fuel Cost	\$100,000.00		Annual Fuel Cost	\$100,000.00		
-			2008-22	Dispatch Interlocal	\$163,775.20		Dispatch Interlocal	\$163,775.20		
			the SRO's and be "safety	the SRO's and be "safety" oriented.		Training/Software	\$100,000.00	- 1	Training/Software	\$100,000.00
				10% Incidental	\$634,534.18	8	10% Incidental	\$634,534.18		
				Total Cost Year #1	\$6,979,875.98		Total Cost Year #2	\$ 4,640,834.78		
				Total Cost Year #1	\$6,979,875.98		Total Cost Tear #2	\$ 4,640,834.78		
		Option would maintain and extend our current interlocal agreements with the City of Green Cove Springs Police Dept. (GCSPD) and the Town of Orange Park Police Department (OPPD). Existing interlocals with both agencies expire June 30, 2019. Option would also renew the Interlocal agreement with the Clay County Sheriff's Office		YEAR 1			YEAR 2			
	School District of Clay County City of Green Cove Springs Police Department	(CCSO) for SBD services. Interlocal expires September 30, 2019.		Category Personnel Cost	Total Cost \$2,162,159.20		Category	Total Cost		
	Town of Orange Park Police Department	- Continue the GCSPD SRD program in Charles E. Bennett Elementary and Green Cove Springs JH.		CCSO Interlocal	\$1,923,669.00		Personnel Cost CCSO Interlocal	\$2,162,159.20		
-	Clay County Sheriff's Office	- Continue the OPPD SRO program in Grove Park Elementary, Orange Park Elementary and Orange Park JH.		GCSPD Interlocal	\$143,536.00		GCSPD Interlocal	\$1,923,669.00 \$143,536.00		
D			\$ 6,794,809.80	OPPD Interlocal	\$210,801.00	\$ 5,421,650.20		\$210,801.00		
	۷ 🚯 🎯	• With the CSS SND program in Like Asbury I/t; Likelde JH; Oalted HJ; Willisson JH; Bannerman Learning: Clay High; Fleming Island High; Keystone Heights Jr-Sr Middleburg High; Oakled Filigh; Conge Perk High and Ridgeburg Wigh. • The District Monormal Start to deploy an SND program in the remaining 24 District elementary schools located within the unincorporated areas of the county. This action would replace the SND shows and start to deploy an SND program in the remaining 24 District elementary schools located within the unincorporated areas of the county. This action would replace the SND for its device elementary schools. The District would employ SND?		Capital Cost Annual Fuel Cost	\$1,373,159.60		Annual Fuel Cost	\$100,000.00		
				Dispatch Interlocal	\$163,775.20		Dispatch Interlocal	\$163,775.20		
				Training/Software	\$100,000.00		Training/Software	\$100,000.00		
				10% Incidental	\$617,709.80		10% Incidental	\$617,709.80		
		support role to the SRO's and be "safety" oriented.		Total Cost Year #1	\$6,794,809.80	2	Total Cost Year #2	\$5,421,650.20		
		won of Orange Park Police Department Clay County Sheriff's Office     • Continue the GCSPD SRO program in Charles E. Bennett Elementary and Green Cove Springs JH.     • Continue the GCSPD SRO program in Grove Park Elementary, Orange Park Elementary and Orange Park JH.     • Continue the CCSO SRO program in Lake Asbury JH; Lakeside JH; Oakleef JH; Wilkinson JH; Bennerman Learning; Clay High; Fleming Island High; Keystone Hights J-S; Middleburg High; Oakleaf High; Oakleaf JH; Mikinson JH; Bennerman Learning; Clay High; Fleming Island High; Keystone Hights J-S; Middleburg High; Oakleaf High; Oakleaf JH; Mikinson JH; Bennerman Learning; Clay High; Fleming Island High; Keystone Hights J-S; Middleburg High; Oakleaf High; Oakleaf JH; Dakleaf JH; Mikinson JH; Bennerman Learning; Clay High; Fleming Island High; Keystone Hights J-S; Middleburg High; Oakleaf High; Oakleaf JH; Dakleaf JH; Mikinson JH; Bennerman Learning; Clay High; Fleming Island High; Keystone Hights J-S; Middleburg High; Oakleaf High; Oakleaf JH; Dakleaf JH; Mikinson JH; Bennerman Learning; Clay High; Fleming Island High; Keystone Hights J-S; Middleburg High; Oakleaf High; Datager Jake SSO (Guardina) program. To maintain future flexibility, the District files the necessary paperwork with the Florida Department of Law Enforcement to create P's own law enforcement		YEAR 1			YEAR 2			
	City of Green Cove Springs Police Department Town of Orange Park Police Department			Category	Total Cost	.22 .00 .00 .00 .20	Category	Total Cost		
				Personnel Cost	\$295,721.40		Personnel Cost	\$295,721.40		
				CCSO Interlocal	\$4,067,334.22		CCSO Interlocal	\$4,067,334.22		
E				CCSO Operational Expense	\$663,000.00		CCSO Operational Expense	\$663,000.00		
E				GCSPD Interlocal	\$143,536.00					
				OPPD Interlocal	\$210,801.00		GCSPD Interlocal	\$143,536.00		
				Capital Cost	\$140,284.20		OPPD Interlocal	\$210,801.00		
				10% Incidental	\$508,466.92		10% Incidental	\$508,466.92		
		agency. Once established as a law enforcement agency, the District would employ a Polico Chief with minimal staff and maintain this status for future use if needed. The District would continue the SSO (Guardian) Program, SSO's would be in a support role to the SRO's and be "safety" oriented.		Total Cost Year #1	\$6,029,143.74	1	Total Cost Year #2	\$5,888,859.54		
		The second			,					

# **Proposed Law Enforcement Options Presented**

OPTION PARTICIPATION		YEAR 1 COST (estimated)	YEAR 2 COST (estimated)	
A	۱	\$ 4,244,117.46	\$ 3,964,653.26	2018-19 Current Model: Guardian Plan
в	۱	\$ 6,102,705.86	\$ 4,214,352.06	Plans "B" & "D" garnered most
с		\$ 6,979,875.98	\$ 4,640,834.78	interest at Board Agenda Review
D	۱	\$ 6,794,809.80	\$ 5,421,650.20	L COL
E	۱	\$ 6,029,143.74	\$ 5,888,859.54	

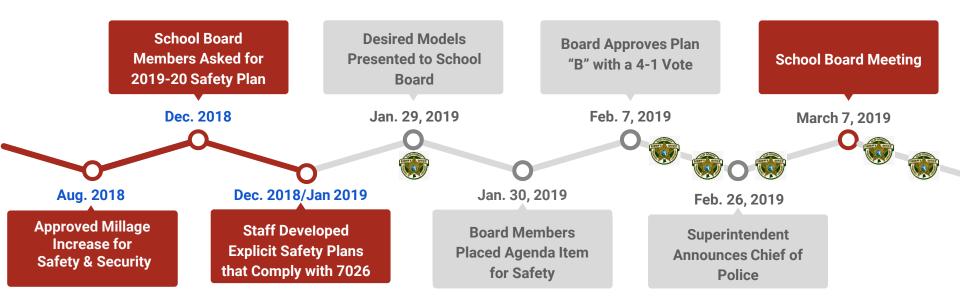
# **School Board Approved Plan "B"**



- **\* DEVELOP INTERNAL POLICE DEPARTMENT**
- \* ELEMENTARY SCHOOLS Hire CCDS Police Officers
- SECONDARY SCHOOLS
   Hire CCDS Police Officers (CCSO in Schools through Sept. 30th, 2019)
  - CONTINUE INTERLOCAL AGREEMENTS
     Town of Orange Park and Green Cove Springs
     Police Departments
  - **\* CONTINUE THE GUARDIAN PROGRAM**

# **Clay County District Schools**

# **Timeline for Developing Law Enforcement Options**



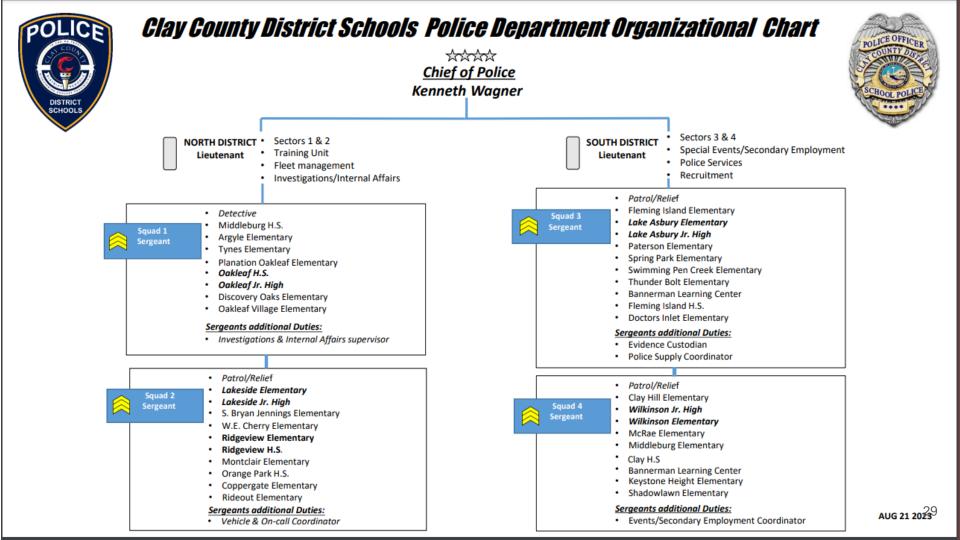


Signifies Attempts to Obtain Lower Cost Plan for CCSO Officers

# Saluting our SROs - "Protecting Tomorrow's Leaders"









## **CCDSPD** Cost Summary

MSDA Compliance Bell-to- Bell / 260 Days / Interlocals

BUDGET <u>YEAR</u>	2018 INITIAL PROJECTED <u>BUDGET</u>	ACTUAL Including Raises (Option B Budget \$4.2M)	PROGRESS Y1 <u>&lt;</u> \$6.2M Y2 <u>&lt;</u> \$4.2M
<b>2019/2020</b> (1st year start-up + Capital Purchases)	\$6.1M	\$6.1M	$\checkmark$
2020/2021	\$4.2M	\$3.9M	$\checkmark$
2021/2022	\$4.2M	\$4.0M	$\checkmark$
2022/2023	\$4.2M	\$4.1M	$\checkmark$

\*Refer to handouts



# FISCAL RESPONSIBILITY: Budget vs Actual



(MSDA Compliance Bell-to-Bell / 260 Days / Interlocals) Updated 8/21/23

2019-2020 (Start-up Year)

2019/2020 (Year One)								
Category		Budget		Actual	General Fund	One Mill Fund		
Personnel Costs	5	3,592,274.74	S	3,542,963.32	7.67%	92.33%		
GCSPD Interlocal	5	143,536.00	S	143,534.00	0.00%	100.00%		
Dispatch Interlocal	S	184,557.24	S	169,177.47	0.00%	100.00%		
OPPD Interlocal	S	210,801.00	5	210,801.00	0.00%	100.00%		
Other Purchased Services	S	122,405.14	S	55,145.31	87.46%	12.54%		
Capital Cost	S	1,685,641.16	5	1,663,950.60	3.77%	96.23%		
Annual Fuel Cost	S	50,000.00	S	46,420.00	1.20%	98.80%		
Operational Expenses	5	416,521.96	5	317,579.56	34.95%	65.05%		
Cell Phones	5	23,788.00	S	22,561.35	0.00%	100.00%		
Total Expenditures	5	6,429,525.24	S	6,172,132.61	\$ 494,475.17	\$ 5,702,283.30		

\*Other Purchased Services: Psych. Exams, Drug Screening, Physicals, Mobility Training/Cert \*\*Capital Cost: Radios, Dell Laptops, Vehicles (Dodge Chargers)

\*\*\*Operational exp: Dispatch Software, DeepNet, Ammo, Firearms, Uniforms, Office Supplies

The "start-up" year consists of purchase made between May 2019 to June 2020. General funds were used during this period and broken out as seen above.

### 2021-2022 (Year 3)

2021/2022 (Year Three)							
Category		Budget	Actual				
Personnel Costs	\$	3,419,347.73	\$	3,273,363.44			
GCSPD Interlocal	\$	146,050.66	\$	146,050.66			
Dispatch Interlocal	\$	202,037.33	\$	168,154.78			
OPPD Interlocal	\$	210,801.00	\$	210,801.00			
Other Purchased Services	\$	93,998.86	\$	4,578.02			
Capital Cost	\$	145,097.65	\$	32,918.05			
Annual Fuel Cost	\$	60,000.00	\$	72,635.12			
Operational Expenses	\$	176,622.31	\$	95,909.25			
Cell Phones	\$	32,500.00	\$	31,273.43			
Total Expenditures	\$	4,486,455.54	\$	4,035,683.75			

\*Other Purchased Services: Psych. Exams, Physicals, Drug Screening, Finger Printing \*\*Capital Cost: Radios, Dell Laptops, Vehicle (Dodge Charger)

\*\*\*Operational exp: DeepNet, Ammo, Firearms, Uniforms, Office Supplies

#### 2020-2021 (Year 2)

2020/2021 (Year Two)							
Category		Budget		Actual			
Personnel Costs	5	3,416,095.71	S	3,187,014.20			
GCSPD Interlocal	S	143,534.08	S	155,495.65			
Dispatch Interlocal	S	188,556.00	\$	172,595.51			
OPPD Interlocal	5	210,801.00	5	210,801.00			
Other Purchased Services	5	96,789.71	S	20,571.54			
Capital Cost	5	123,868.00	\$	48,610.81			
Annual Fuel Cost	S	60,000.00	5	37,873.70			
Operational Expenses	S	108,809.72	S	61,169.21			
Cell Phones	5	27,000.00	S	28,176.27			
Total Expenditures	5	4,375,454.22	5	3,922,307.89			

\*Other Purchased Services: Physicals, Drug Screening, Finger Printing

\*\*Capital Cost: Radios, Dell Laptops, Vehicle (Dodge Charger)

\*\*\*Operational exp: DeepNet, Ammo, Firearms, Burn Barrel, Uniforms, Office Supplies

Expenditures in 2020-2021 were reduced due to the Covid-19 Pandemic.

### 2022-2023 (Year 4)

2022/2023 (Year Four)							
Category	1.55	Budget		Actual			
Personnel Costs	\$	3,479,118.30	\$	3,409,103.00			
GCSPD Interlocal	\$	146,050.66	\$	146,050.66			
Dispatch Interlocal	\$	202,037.33	\$	144,022.74			
OPPD Interlocal	\$	210,801.00	\$	175,667.50			
Other Purchased Services	\$	41,199.61	\$	31,793.34			
Capital Cost	\$	115,508.30	\$	39,653.30			
Annual Fuel Cost	\$	66,000.00	\$	73,429.78			
Operational Expenses	S	130,408.09	s	81,807.82			
Cell Phones	\$	35,000.00	\$	35,000.00			
Total Expenditures	\$	4,426,123.29	\$	4,136,528.14			

\*Other Purchased Services: Psych. Exams, Physicals, Drug Screening, Finger Printing

\*\*Capital Cost: Radios, Dell Laptops, Vehicle (Dodge Charger)

\*\*\*Operational exp: DeepNet, Ammo, Firearms, Uniforms, Office Supplies

\$29,000 of Other Purchased Services is attributed to previous year's interlocal.

# **CCDSPD - Benefits vs. Contracted Services**

#### CCDS continuing our own police department allows us to:

- provide non-distracted, 100% FOCUS ON OUR SCHOOLS.
- have coverage 260 days 24/7 as opposed to only 180 school days plus summer.
- to control the process for selecting SRO candidates and select those most suitable to protect and serve students and staff in Clay County District Schools.
- to control overall personnel cost associated with complying with the law.
- to control the capital asset and inventory costs.
- to control the quality and frequency and timing of required training.
- full control of staffing and human resources to ensure every school is covered with an SRO every day.
- Control external costs associated with secondary employment required for school sponsored evening/weekend activities, as well as, facility rentals.

# **Responsibilities & Realities of District PD**



We cannot put a cost or price on safety, but there is a reality for protecting our students.

This reality demands that we:

- Review All Costs
- Identify Mental Health Services
- Focus on Hardening Schools

### Benefits for Starting Clay County District Schools Police Department

- Certified Police Officer on Campus 100%
- Greater Concentration of Mental Health Services
- Ability to Use EWS to Identify Cohorts
- Greater Opportunity to Connect with Staff
- More CCSO Officers on the Streets
- Ability to Control the Financial Component Related to Annual Cost
- Ability to Establish Stability
- Increase Relationships with Students
- Specialized Training Related to Schools<sup>33</sup>

# **CCDSPD - Crime v. Discipline**

- SRO 100% Focused on Safety/Security
  - School property, perimeter, threat assessments, camera surveillance, access controls, developing relationships, mental health home assessments, etc.,
  - Primary responsibility: without hesitation, <u>"eliminate the threat"</u> of anyone attempting to harm our students and staff.
  - Student Conduct School Administration Responsibility
    - SRO's provide support when appropriate
  - SROs responsible for any criminal activity taking place on school property
- Student Conduct/Classroom Management v. Criminal Activity
- We don't "police" our children the same way we "police" adults.
  - Children
  - Discipline training, consequences, learning opportunities

# **CCDS - Built on Quality & Credentials**

#### INSTRUCTIONAL

- Pre-K
- Kindergarten
- Elementary Certification
- Middle Grades Certification
- Secondary Certification
- Exceptional Student Education
- Counselor
- Mental Health Counselors
- School Psychologists
- Registered Nurses
- Social Worker
- Media Specialists
- Instructional Technology
- Arts
- Athletics

#### **OPERATIONS/SUPPORT SERVICES**

- Business Affairs
   Procurement/AP/AR
- Human Resources
- Technology
  - IT Specialists
- Food Nutrition Services
- Transportation
  - Logistics
  - Drivers
  - Mechanics
- School Safety Office
- CCDS Police (FDLE Credentialed)
- Facility Planning & Construction
   Project Manager
- Building Code Official
  - Maintenance Electrical Plumbing HVAC Custodial



# **CCDS and CCSO Collaboration**

- Guardians
- Guardians Training Assistance
- Crossing Guards
- CHIRP Plan developed based on our Board approved Reunification Plan and Family Assistance Plan
- 911 Communications
- Mobile Communications
- Safer Watch (Compliance with Alyssa's Law)
- ASIM (Active Shooter (Assailant) Incident Management)

**CCDS - Built on Quality & Credentials** CCDSPD: FDLE Certification Requirements



# Law Enforcement Officer Certification (REQUIRED)

#### State of Florida Certification:

- All CCDSPD Officers are certified by FDLE to be law enforcement officers under Florida Statute 943.
- CCDS cannot employ an officer for CCDSPD if they are not certified law enforcement officers.
- Applies to ALL law enforcement agencies.
- Prior to allowing an officer to dawn a badge and gun as apart of <u>ANY</u> agency, FDLE must approve the officer's certification status and add to Automated Training Management System (ATMS).

## **SRO - Additional Training Requirement**

Since 2019 CCDSPD officers have received 13,747.75

combined total hours of training

- Additional Training:
  - 1. Firearms

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- 2. ALERT Active Shooter Training with FBI
- 3. Defensive Tactics
- 4. SRO School
- 5. Crisis intervention training
- 6. Youth Mental Health Training
- 7. Single person response to active assailant FDLE
- 8. Investigative techniques
- 9. Mobile victim rescue
- 10. Active Shooter incident management CCSO, CCFR, GCSPD, OPPD
- 11. Firearm Training Simulator Shoot don't shoot scenario
- 12. First Aid CPR
- 13. NARCAN



## CCDS - Built on Quality & Credentials Agency Accreditation (Optional)

- <u>Accreditation</u> is for the agency. <u>Certification</u> is for the officer.
- The accreditation process requires an in-depth review of every aspect of the agency's organization, management, operations, and administration to include:
  - establishment of agency goals and objectives with provisions for periodic updating;
  - re-evaluation of whether agency resources are being used in accord with agency goals, objectives, and mission;
  - re-evaluation of agency policies and procedures, especially as documented in the agency's written directive system;
  - correction of internal deficiencies and inefficiencies before they become public problems;
  - the opportunity to re-organize without the appearance of personal attacks.
- CCDSPD Standard Operating Procedures and Policies have been approved by CCSB
  - o 2018 CCSB Initial Adoption
  - o CCSB has approved annually

#### STATE OF FLORIDA F.D.L.E. Agency Accreditation



# Out of **338** Florida Law Agencies, **191** are accredited

56%

#### STATE OF FLORIDA F.D.L.E. APPROVED SCHOOL POLICE DEPARTMENTS



# Out of 67 Florida Counties, 17 have departments.

Alachua, Bay, Brevard, Broward, Citrus, Clay, Duval, Leon, Miami-Dade, Marion, Nassau, Orange, Palm Beach, Pinellas, Putnam, Sarasota, Washington.

CURRENT TREND: COUNTIES MOVING TOWARD CREATING THEIR OWN TO CONTROL VARIABLES

EVERY UNIVERSITY & COLLEGE HAS THEIR OWN LAW ENFORCEMENT AGENCY

# **CCDS - Legal Considerations**

- Other than the local School Board, is there any other municipal agency legally responsibility for the safety/security of students and staff?
  - Other than the local School Board, is there any other municipal agency legally responsible for Marjory Stoneman Douglas Act (MSDA) Compliance?
  - Regardless of how the bell-to-bell MSDA requirement is executed, is the accountability and liability of CCSB and Superintendent impacted in any way?
  - Is there any assumption of additional liability resulting from CCSB transferring responsibilities to any external agency?



# Saluting our SROs - "Protecting Tomorrow's Leaders"





# Saluting our SROs













## Saluting our SROs



Willow was nominated JRO in December. For her continued efforts at always following the rules and being kind to others, Willow is CHE's first promotion to JRO Gold Shield. Willow was awarded a Gold badge, a certificate of promotion, and will be recognized as a JRO for the rest of the year.

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# COMMON PUBLIC MISCONCEPTIONS/MISINFORMATION



FACT CHECK	TRUE or FALSE
CCDS did not want to continue partnership with CCSO and other LEAs	FALSE
CCDS Police Officers are not of same quality as CCSO Deputies	FALSE
CCDS PD doesn't require the same training/certifications as other LEAs	FALSE
CCDS PD has less expertise than other agencies	FALSE
CCDS has <u>not</u> been fiscally responsible	FALSE
CCDS PD operates without a budget	FALSE

FACT CHECK	TRUE or FALSE
CCDS receives money from the state to cover for SROs in all schools	FALSE
CCDS doesn't have the cost if CCSO takes over SRO services	FALSE
CDS doesn't need Safety Security MILL - they can use EDFIRST	FALSE
CCDS had SROs in all schools prior to MSDA	FALSE
CCDS PD is not accredited nor have we started the process	FALSE
CCDS PD cannot communicate with CCSO if incident occurs	FALSE
CCSO is the only agency that can respond in case of an incident	FALSE
CCDS PD and CCSO do not coordinate training	FALSE



FACT CHECK	TRUE or FALSE
CCDS PD did not have input with CHIRP (County Hazard Incident Response Plan)	FALSE
CCDS PD has no process (checks and balances) for reporting officer complaints (internal affairs).	FALSE
Police Officers/LEAs don't report to civilians	FALSE
CCDSPD under-reporting incidents to state	FALSE

# CCDSPD FUTURE: Fact Based / Data-Driven / Professionalism

## SHOULD BE BASED ON:

- FLORIDA STATUTES
- FDLE CREDENTIALS
- FACTS
- FISCAL RESPONSIBILITY
- FOCUS
- FLEXIBILITY
- FUNDAMENTAL FAIRNESS



# **STAFF RECOMMENDATION: ONE CLAY!**

#### **CCDS - LARGEST ORGANIZATION IN CLAY:**

- **ONE CLAY!** ALL AGENCIES WORKING TOGETHER!
- RE-CONSIDER OPTION "D"- CCDSPD/CCSO/GCSPD/OPPD
- Request Quote for services for CCSO to provide SRO services in our junior/senior high schools
- Continue partnerships with GCSPD and OPPD
- Continue CCDSPD in elementary schools
- Continue the guardian program to ensure MSDA coverage and support larger campuses
- CCSB retains control of all variables to ensure compliance with law





**Q & A** 



